Municipality of North Cowichan Committee of the Whole AGENDA

Tuesday, March 23, 2021, 6:00 p.m. Electronically

Pages

1. CALL TO ORDER

This meeting, though electronic, is open to the public. All representations to Council will form part of the public record. Proceedings will be streamed live and archived at www.northcowichan.ca. Members of the public may join this online meeting and participate virtually during the Public Input and Question Period portions of the agenda.

- To join by computer, smartphone, or tablet, visit northcowichan.ca/virtualmeeting for instructions.
- To join by telephone, dial 1.844.426.4405, enter the meeting ID #133 145 2026, and then press # to join the meeting.

APPROVAL OF AGENDA

Recommendation:

That the Committee of the Whole agenda be adopted as circulated [or as amended].

PUBLIC INPUT

Public Input is an opportunity for the public to provide their feedback on matters included on the agenda. The maximum number of speakers to be heard during the public input period is limited to five, with a maximum of three minutes allotted to each speaker. To be added to the speakers list, please:

- click on the 'raise your hand' button, if participating by computer, smartphone, or tablet, or
- dial *3 on your phone

4. BUSINESS

4.1. Financial Plan and Capital Expenditure Plan

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<u>Purpose</u>: To finalize the 2021 Operating Budget and 2021-2025 Capital Expenditure Plan for inclusion in the 2021-2025 Financial Plan Bylaw.

Recommendation:

That Committee of the Whole recommend that Council approve in principle the 2021 Operating Budget and 2021-2025 Capital Expenditure Plan as presented to the Committee of the Whole on March 23, 2021 and direct staff to prepare the 2021-2025 Financial Plan Bylaw.

NEW BUSINESS

6. QUESTION PERIOD

Question Period is an opportunity for the public to ask brief questions regarding the business discussed during the meeting. To be added to the speakers list, please:

- click on the 'raise your hand' button, if participating by computer, smartphone, or tablet, or
- dial *3 on your phone

7. CLOSED SESSION

Recommendation:

That Council close the March 23, 2021 Committee of the Whole meeting at____p.m. to the public on the basis of the following section of the *Community Charter*.

- 90(1)(i) the receipt of advice that is subject to solicitor-client privilege, including communications necessary for that purpose.
- 7.1. Matter closed under section 90(1)(i) legal advice

8. ADJOURNMENT

| Recommendation: | |
|----------------------------------|-----|
| That the meeting be adjourned at | p.m |



District of North Cowichan 2021 General Operating Budget and 2021 – 2025 Capital Expenditure Plan March 23, 2021

Previous Council Direction

- Supplementary Operating and Capital Requests
- COVID-19 Relief Grant
- Capital Plan



Purpose

 To finalize the 2021 Operating Budget and 2021 -2025 Capital Expenditure Plan for inclusion in the 2021- 2025 Financial Plan Bylaw

Recommendation:

 That Committee of the Whole recommend that Council approve in principle the 2021 Operating Budget and 2021-2025 Capital Expenditure Plan as presented to the Committee of the Whole on March 23, 2021 and direct staff to prepare the 2021-2025 Financial Plan Bylaw.

Five Year Increases

| | 2021 | 2022 | 2023 | 2024 | 2025 |
|--------------------|---------|---------|---------|---------|---------|
| Gross tax increase | 3.74% | 6.04% | 6.06% | 4.63% | 4.54% |
| Less: Growth | (1.43%) | (1.50%) | (1.25%) | (1.25%) | (1.25%) |
| Net Tax Increase | 2.31% | 4.54% | 4.81% | 3.38% | 3.29% |

| Included in above | | | | | |
|-------------------|---------|---------|---------|--------|--|
| RCMP Increase | 156,220 | 923,855 | 840,251 | 83,901 | |
| | 0.5% | 1.59% | 1.83% | 0.15% | |



COVID Restart Grant

| Description | 2020 | 2021 | 2022 | Total |
|--------------------------|-----------|-------------|---------|-------------|
| Revenue Shortfall | | | | |
| CAC Revenue | (844,471) | (1,011,060) | | (1,855,531) |
| Fuller Lake Revenue | (144,222) | (117,270) | | (261,492) |
| | | | | |
| | (988,693) | (1,128,330) | | (2,117,023) |
| | | | | |
| Additional COVID Expense | 681,400 | 143,300 | | 824,700 |
| Potential new expenses | | 1,163,120 | 363,140 | 1,526,260 |
| | | | | |
| | 681,400 | 1,306,420 | 363,140 | 2,350,960 |
| | | | | |
| Grant Allocated | 1,670,093 | 2,434,750 | 363,140 | 4,467,983 |



Operating Budgets - Departments

| | 2020 Actual Nov | 2020 Budget | 2021 Budget | Increase (Decrease) | % Change | % 2021 Budget |
|------------------------------|--------------------|------------------|----------------|------------------------|-------------|------------------|
| General Government | 6,335,160 | 6,039,605 | 6,685,540 | 645,935 | 10.7% | 16.2% |
| Protective Services | 9,236,183 | 9,704,270 | 10,088,110 | 383,840 | 4% | 24.4% |
| Engineering and Environment | 1,646,103 | 2,169,957 | 2,761,140 | 591,183 | 27.2% | 6.7% |
| Operations | 6,072,484 | 5,817,578 | 6,121,440 | 303,862 | 5.2% | 14.8% |
| Forestry | 846,104 | 940,600 | 782,580 | (158,020) | (16.8%) | 1.9% |
| Planning and Building | 1,737,372 | 1,852,627 | 1,967,030 | 114,403 | 6.2% | 4.8% |
| Recreation Parks and Culture | 6,637,067 | 8,563,775 | 8,908,310 | 344,535 | 4.0% | 21.6% |
| Debt Servicing | 1,655,986 | 1,698,578 | 1,803,700 | 105,122 | 6.2% | 4.4% |
| Transfer to Reserves | <u>551,125</u> | <u>1,916,880</u> | 2,150,710 | <u>233,830</u> | 12.2% | 5.2% |
| | | | | | | |
| Total | 34,717,584 | 38,703,870 | 41,268,560 | 2,564,690 | 6.63% | 100.0% |



General Government

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|---------------------------------|----------------|----------------|----------------|--------------------|----------------------|
| Legislative (Mayor and Council) | 300,038 | 316,540 | 369,190 | 52,650 | 16.6% |
| CAO and Communications | 668,813 | 679,819 | 698,450 | 18,631 | 2.7% |
| Corporate Services | 3,668,085 | 3,502,689 | 3,898,390 | 395,701 | 11.3% |
| Financial Services | 1,038,268 | 997,884 | 1,141,320 | 143,436 | 14.4% |
| Common Services | 801,926 | 939,868 | 984,830 | 44,962 | 4.8% |
| Other General Gov't | 138,916 | 166,455 | 162,650 | (3,805) | (2.3%) |
| Admin Recoveries | (280,886) | (563,650) | (569,290) | (5,640) | 1.0% |
| | | | | | |
| Total | 6,335,160 | 6,039,605 | 6,685,540 | 645,935 | <u>10.7%</u> |



Common Services

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|---------------------|----------------|----------------|----------------|--------------------|----------------------|
| Municipal Buildings | 210,645 | 203,718 | 193,010 | (10,708) | (5.3%) |
| Office | 122,180 | 134,310 | 125,560 | (8,750) | (6.5%) |
| Legal | 291,747 | 250,000 | 252,500 | 2,500 | 1.0% |
| Consulting/Contract | 98,773 | 240,000 | 326,500 | 86,500 | 36.0% |
| Audit | 26,500 | 55,000 | 45,000 | (10,000) | (18.2%) |
| Meetings | 4,159 | 10,000 | 10,100 | 100 | 1.0% |
| Annual Functions | 28,303 | 19,870 | 20,070 | 200 | 1.0% |
| Bank Charges | 19,619 | <u> 26,970</u> | 12,090 | (14,880) | (55.2%) |
| | | | | | |
| Total | 801,926 | 939,868 | 984,830 | 44,962 | (4.8%) |



Protective Services

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|-------------------|----------------|----------------|----------------|--------------------|-------------------------|
| Police Protection | 6,784,419 | 7,268,436 | 7,281,350 | 12,914 | .18% |
| Bylaw Services | 580,738 | 517,400 | 762,300 | 244,900 | 47.33% |
| Fire Protection | 1,692,457 | 1,744,634 | 1,866,310 | 121,676 | 6.97% |
| Other Protection | <u>178,569</u> | <u>173,800</u> | <u>178,150</u> | <u>4,350</u> | 2.5% |
| | | | | | |
| Total | 9,236,183 | 9,704,270 | 10,088,110 | 383,840 | 3.96% |



Police Protection

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|----------------------|----------------|----------------|----------------|--------------------|----------------------|
| RCMP Contract | 4,947,381 | 5,401,528 | 5,331,740 | (69,788) | (1.3%) |
| Administration | 58,464 | 38,141 | 49,040 | 10,899 | 28.6% |
| Clerical | 871,980 | 844,172 | 906,370 | 62,198 | 7.4% |
| Information Services | 94,040 | 92,342 | 93,880 | 1,538 | 1.7% |
| Crime Analyst | 68,435 | 101,968 | 105,100 | 3,132 | 3.1% |
| Restorative Justice | 7,100 | 7,640 | 7,720 | 80 | 1.0% |
| Building Maintenance | 250,504 | 252,305 | 246,770 | (5,535) | (2.2%) |
| Guards | <u>486,516</u> | <u>530,340</u> | <u>540,730</u> | <u>10,390</u> | 2.0% |
| | | | | | |
| Total | 6,784,420 | 7,268,436 | 7,281,350 | 12,914 | 0.2% |



Fire Protection

| | 2020 Actual | 2020 Budget | 2021 Budget | Increase (Decrease) | % Change |
|---------------------|----------------|----------------|----------------|------------------------|-------------|
| Fire Control | 70,421 | 43,685 | 38,120 | (5,565) | (12.7%) |
| Fire Inspection | 190,257 | 183,449 | 297,070 | 113,621 | 61.9% |
| Chemainus Fire Hall | 345,577 | 361,771 | 362,540 | 769 | 0.2% |
| Crofton Fire Hall | 310,850 | 333,215 | 336,630 | 3,415 | 1.0% |
| Maple Bay Fire Hall | 343,294 | 352,665 | 357,940 | 5,275 | 1.5% |
| South End Fire Hall | <u>432,058</u> | <u>469,849</u> | <u>474,010</u> | <u>4,161</u> | 0.9% |
| | | | | | |
| Total | 1,692,457 | 1,744,634 | 1,866,310 | 121,676 | 7% |



Engineering and Environment

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|------------------------|----------------|----------------|----------------|--------------------|----------------------|
| Engineering | 1,285,352 | 1,586,402 | 1,945,500 | 359,098 | 22.6% |
| Energy and Environment | <u>360,751</u> | <u>583,555</u> | 815,640 | 232,085 | 39.8% |
| Total | 1,646,103 | 2,169,957 | 2,761,140 | 591,183 | 27.24% |



Environment

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|----------------------------|----------------|----------------|----------------|--------------------|----------------------|
| Environmental Program | 215,571 | 209,597 | 317,410 | 107,813 | 51.4% |
| Environmental Committee | 2,912 | 0 | 10,000 | 10,000 | 100% |
| CAEP Update | 32,955 | 55,160 | 185,440 | 130,280 | 236.2% |
| Community Energy Projects | 0 | 30,600 | 90,000 | 59,400 | 194.1% |
| EV Charger Program | 342 | 21,000 | 21,000 | 0 | 0% |
| Building Upgrades – Energy | 21,454 | 0 | 10,000 | 10,000 | 100% |
| Bonsall Cr Watershed | 0 | 50,000 | 50,500 | 500 | 1% |
| Somenos Cr | 37,515 | 44,366 | 56,850 | 12,484 | 28.1% |
| Quamichan Lk Water Quality | 25,318 | 148,642 | 50,000 | (98,642) | (66.4%) |
| Weed/Mosquito Control | <u>24,684</u> | <u>24,190</u> | <u>24,440</u> | <u>250</u> | 1% |
| | | | | | |
| Total | 360,751 | 583,555 | 815,640 | 232,085 | 39.8% |



Operations

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|-----------------------|----------------|----------------|----------------|--------------------|----------------------|
| Administration | 619,871 | 471,242 | 768,540 | 297,298 | 63.1% |
| Garbage and Recycling | 1,435,731 | 1,278,738 | 1,419,560 | 140,822 | 11% |
| Roads and Drainage | 3,683,942 | 3,748,596 | 3,587,040 | (161,556) | (4.3%) |
| Cemetery | 163,827 | 149,635 | 162,700 | 13,065 | 8.7% |
| Wharves | <u>169,113</u> | <u>169,367</u> | <u>183,600</u> | <u>14,233</u> | 8.4% |
| | | | | | |
| Total | 6,072,484 | 5,817,578 | 6,121,440 | 303,862 | 5.2% |



Roads and Drainage

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|------------------------|----------------|----------------|----------------|--------------------|----------------------|
| Roads | 1,531,822 | 1,737,866 | 1,565,820 | (172,046) | (9.9%) |
| Snow and Ice Removal | 495,004 | 384,609 | 385,310 | 701 | 0.2% |
| Street Lights | 458,476 | 472,610 | 502,460 | 29,850 | 6.3% |
| Signs and Road Marking | 284,401 | 307,650 | 309,300 | 1,650 | 0.5% |
| Drainage | 732,104 | 583,811 | 555,350 | (28,461) | (4.9%) |
| Training and Safety | 70,955 | 85,940 | 87,570 | 1,630 | 1.9% |
| Other | <u>111,180</u> | <u>176,110</u> | <u>181,230</u> | <u>5,120</u> | 2.9% |
| | | | | | |
| Total | 3,683,942 | 3,748,596 | 3,587,040 | (161,556) | -4.3% |



Garbage

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|-------------------------------|----------------|----------------|----------------|--------------------|-------------------------|
| Garbage Fees | 1,438,958 | 1,389,900 | 1,529,500 | 139,600 | 10.0% |
| | | | | | |
| Garbage Collection | 642,320 | 561,588 | 598,270 | 36,682 | 6.5% |
| Recycling | 316,854 | 337,780 | 353,310 | 15,530 | 4.6% |
| Tipping Fees | 435,285 | 334,920 | 423,000 | 88,080 | 26.3% |
| Other | 41,272 | <u>44,450</u> | 44,980 | <u>530</u> | 1.2% |
| | 1,435,731 | 1,278,738 | 1,419,560 | 140,822 | 11.0% |
| Transfer to Equipment Reserve | <u>108,920</u> | <u>108,920</u> | <u>109,920</u> | <u>1,000</u> | 0.9% |
| | | | | | |
| Total | 1,544,651 | 1,387,658 | 1,529,480 | 141,822 | 10.2% |



Forestry

| | 2020 Actual | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|-----------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Forestry Revenues | 315,936 | 209,150 | 99,150 | 99,150 | 99,150 | 99,150 |
| Forestry Expenses | 846,104 | 802,580 | <u>577,740</u> | <u>586,920</u> | <u>557,320</u> | <u>567,960</u> |
| Operating Surplus/(Deficit) | (530,168) | (593,430) | (478,590) | (487,770) | (458,170) | (468,810) |
| | | | | | | |
| From Forestry Reserve | 530,168 | 593,430 | 478,590 | 74,571 | 0 | 0 |
| General Revenue | | | | 413,199 | 458,170 | 468,810 |



Planning and Building Services

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|------------------------------------|----------------|----------------|----------------|--------------------|----------------------|
| Community and Development Planning | 1,047,671 | 1,193,678 | 1,260,120 | 66,442 | 5.6% |
| Building Inspection | 568,564 | 542,729 | 581,500 | 38,771 | 7.1% |
| Economic Development – (Chem BIA) | <u>121,137</u> | 116,220 | 125,410 | <u>9,190</u> | 7.9% |
| | | | | | |
| Total | 1,737,372 | 1,852,627 | 1,967,030 | 114,403 | 6.2% |

• 2020 OCP and other plans \$249,500, 2021 - \$125,000



Recreation, Parks and Facilities

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|---------------------|----------------|----------------|----------------|--------------------|-------------------------|
| Administration | 189,686 | 197,718 | 229,240 | 31,522 | 15.9% |
| Swimming Pools | 1,785,649 | 3,545,846 | 3,604,280 | 58,434 | 1.6% |
| Arena | 852,960 | 968,871 | 999,440 | 30,569 | 3.2% |
| Parks & Playgrounds | 1,941,127 | 2,091,289 | 2,286,640 | 195,351 | 9.3% |
| Regional Library | 1,533,901 | 1,533,901 | 1,560,300 | 26,399 | 1.7% |
| Grants in Aid | 233,744 | <u>226,150</u> | 228,410 | <u>2,260</u> | 1.0% |
| | | | | | |
| Total | 6,637,067 | 8,563,775 | 8,908,310 | 344,535 | 4.0% |



Cowichan Aquatic Centre - Operating

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|------------------------------|----------------|------------------|----------------|--------------------|----------------------|
| CAC Revenues | 456,298 | 1,300,655 | 530,340 | -770,315 | -59.2% |
| CAC Expenses | 2,398,951 | <u>3,697,248</u> | 3,511,240 | <u>-186,008</u> | -5.0% |
| Partners' Share – Operating | -1,942,653 | -2,396,593 | -2,980,900 | -584,307 | 24.4% |
| Recovery % | 19.02% | 35.18% | 15.10% | | |
| | | | | | |
| North Cowichan | 1,511,089 | 1,912,433 | 2,410,030 | 497,597 | 26.0% |
| Duncan | 225,795 | 291,042 | 366,520 | 75,478 | 25.9% |
| CVRD Areas & Cowichan Tribes | 205,769 | <u>193,118</u> | <u>204,350</u> | <u>11,232</u> | 5.8% |
| Total | 1,942,653 | 2,396,593 | 2,980,900 | 584,307 | 24.4% |



Fiscal Services

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|-----------------------|----------------|----------------|----------------|--------------------|----------------------|
| Debt – Interest | 747,550 | 791,125 | 895,260 | 104,135 | 13.16% |
| Debt - Principal | 908,436 | 907,453 | 908,440 | <u>987</u> | 0.11% |
| | | | | | |
| Total Fiscal Services | 1,655,986 | 1,698,578 | 1,803,700 | 105,122 | 6.2% |

Changes:

• RCMP Detachment Interest \$156,220

• CAC refinanced (\$42,585)

• Maple Bay Fire Hall refinanced (\$8,320)



Contributions to Reserve

| | 2020 Actual | 2020 Budget | 2021 Budget | Budget Increase | Budget % Increase |
|----------------------------|----------------|----------------|----------------|--------------------|----------------------|
| Equipment Replacement | 5,161 | 1,175,180 | 1,191,810 | 16,630 | 1.4% |
| Cowichan Aquatic Centre | 0 | 125,000 | 125,000 | 0 | 0.0% |
| Agriculture | 0 | 30,000 | 30,000 | 0 | 0.0% |
| Infrastructure Replacement | 0 | 250,000 | 250,000 | 0 | 0.0% |
| Quamichan Lake Water | 233,642 | 67,000 | 100,000 | 33,000 | 49.3% |
| IT Capital Reserve | 0 | 62,000 | 240,000 | 178,000 | 287.1% |
| Insurance/Legal Reserve | 0 | 50,000 | 50,000 | 0 | 0.0% |
| Climate Action/Energy | <u>0</u> | <u>157,700</u> | <u>163,900</u> | <u>6,200</u> | 3.9% |
| | | | | | |
| Total | 238,803 | 1,916,880 | 2,150,710 | 233,830 | 12.2% |





Municipality of North Cowichan 2021 – 2025 Capital Expenditure Program March 23, 2021

- Capital projects are financed through a variety of sources including:
 - General Revenue
 - Gas Tax Revenue
 - Appropriated Surplus
 - Reserve Funds
 - COVID Restart Reserve
 - Development Cost Charges
 - Government Grants
 - Other Contributions/Cost Sharing Arrangements
 - Debt
- Only general revenue is funded directly from property taxes



Property taxes are one source of funding for capital

- 2021 Capital Budget \$46.3m
- Property Taxes (target \$4.8 million recommended 15% of Property Taxes)

```
    2021 Proposed Budget - $3,454,200 (10.7%) - COVID 19 Recovery Budget
    2020 Budget - $2,787,200 (9.0%) - COVID 19 Recovery Budget
    2019 Budget - $3,716,600 (12.4%)
```

In April 2020 Council gave direction to defer the Revenue, Tax and Budget Policy to move capital towards sustainable level of 15% to provide financial relief to taxpayers during the COVID 19 pandemic. In June 2020 Council gave direction to extend the deferral of the Revenue, Tax and Budget Policy through 2021 as well.

Capital Expenditure – Summary

| | 2020 | | 2022 | 2023 | 2024 | 2025 |
|-------------------------------------|------------|------------|------------|-----------|-----------|-----------|
| General Government | 117,500 | 125,000 | 68,000 | 10,000 | 10,000 | 10,000 |
| Municipal Property Improvements | 1,086,000 | 2,585,300 | 2,300,000 | 300,000 | 500,000 | 1,625,000 |
| Information Technology | 420,185 | 456,400 | 220,000 | 305,000 | 247,000 | 405,000 |
| Community Development | 1,732,440 | 1,629,510 | 950,000 | 500,000 | 500,000 | 500,000 |
| Protective Services: Police & Other | 5,100,000 | 27,100,000 | 20,900,000 | - | - | - |
| Protective Services: Fire | 1,053,600 | 1,731,700 | 1,150,000 | 550,000 | 1,150,000 | 470,000 |
| Forestry | - | - | - | 55,000 | - | - |
| Transportation | 7,770,900 | 7,907,680 | 3,649,200 | 4,474,410 | 4,544,160 | 4,615,250 |
| Parks & Recreation | 3,753,660 | 4,782,090 | 1,067,000 | 1,135,000 | 1,310,000 | 1,310,000 |
| Total | 21,034,285 | 46,317,680 | 30,304,200 | 7,329,410 | 8,261,160 | 8,935,250 |



2020-2025 Capital Funding Summary

| | 2020 | | 2022 | 2023 | 2024 | 2025 |
|----------------------------------|------------|------------|------------|-----------|-----------|-----------|
| General Revenue | 2,787,200 | 3,454,155 | 3,289,200 | 3,965,410 | 4,393,160 | 5,567,250 |
| Gas Tax Revenues | 1,104,000 | 1,104,000 | 1,163,000 | 1,163,000 | 1,222,000 | 1,222,000 |
| Appropriated Surplus | 5,997,535 | 4,065,370 | 200,000 | - | - | - |
| Reserve Funds | 3,452,261 | 4,034,656 | 2,340,000 | 1,789,000 | 2,334,000 | 1,834,000 |
| Development Cost Charges | 96,000 | - | 100,000 | 100,000 | - | - |
| Grants | 3,444,200 | 4,672,544 | 312,000 | 312,000 | 312,000 | 312,000 |
| Other Contributions/Cost Sharing | 153,089 | 386,955 | - | - | - | - |
| Debenture Debt | 4,000,000 | 28,600,000 | 22,900,000 | - | - | - |
| Total Sources of Financing | 21,034,285 | 46,317,680 | 30,304,200 | 7,329,410 | 8,261,160 | 8,935,250 |



2021 Tax Supported Capital

Total Capital Expenditure Plan for 2021 - \$46,317,680

| Office Equipment and Furniture | 10,000 |
|---------------------------------------|------------------|
| Municipal Building Maintenance | 300,000 |
| Information Services | 127,000 |
| Fire Halls | 215,000 |
| Transportation - P/W and Eng. Capital | 70,000 |
| Transportation - Roads | 1,574,193 |
| Drainage Capital | 494,500 |
| Parks and Recreation | 663,462 |
| | 3,454,155 |
| | |
| | |
| Drainage Capital | 494,50 663,46 |



Reserve Fund Balances

| | 2016 | 2017 | 2018 | 2019 | 2020 (Prelim) |
|-----------------------------------|--------------------|---------------|------------|---------------|---------------|
| Affordable Housing | 0 | 22,081 | 39,497 | 42,918 | 75,244 |
| Agriculture | 161,894 | 193,142 | 226,779 | 265,031 | 270,144 |
| Chemainus Parking | 151,379 | 152,547 | 155,419 | 167,137 | 170,362 |
| Energy Use/Emissions Reduction | 197,966 | 348,593 | 398,762 | 494,610 | 496,237 |
| Forest | 1,773,911 | 1,864,667 | 2,012,439 | 2,145,499 | 2,186,895 |
| Gas Tax Reserve | 100,340 | 201,114 | 104,901 | 1,641,753 | 1,673,430 |
| Gravel Pits | 433,606 | 474,363 | 490,996 | 523,702 | 533,807 |
| Infrastructure Replacement | 250,000 | 501,928 | 761,380 | 1,028,913 | 1,298,765 |
| Land Sales | 138,257 | 1,232,543 | 4,146,465 | 4,217,773 | 4,215,180 |
| Local Area Service | 881,380 | 752,833 | 882,701 | 1,019,924 | 1,039,603 |
| Machinery and Equipment | 2,675,089 | 2,982,186 | 3,030,045 | 3,558,998 | 3,333,872 |
| Maple Bay Sewer | 87,420 | 88,094 | 89,753 | 91,820 | 93,592 |
| Park Development | 197,931 | 212,218 | 216,215 | 221,194 | 225,461 |
| Parkland Purchase | 377,377 | 405,359 | 442,143 | 553,755 | 620,452 |
| Quamichan Lake | 0 | 0 | 0 | 52,511 | 85,023 |
| Recreation Facilities | 784,201 | 863,910 | 996,470 | 1,169,136 | 1,191,694 |
| Self-Insurance | 117,726 | 118,634 | 120,868 | 123,652 | 126,037 |
| | \$ 8,328,477 \$ | 10,414,212 \$ | 14,114,833 | \$ 17,318,326 | \$ 17,635,798 |



2021-2025 Municipal Property Improvements

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|-----------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Municipal Hall HVAC | 200,000 | 200,000 | - | - | - | - |
| Energy Projects | 156,000 | - | - | - | - | - |
| Crofton Fire Hall | 200,000 | 1,700,000 | 2,000,000 | - | - | - |
| Public Works Building | 200,000 | 200,000 | - | - | 200,000 | 1,200,000 |
| Building Maintenance | 330,000 | 485,300 | 300,000 | 300,000 | 300,000 | 425,000 |
| Total | 1,086,00 | 2,585,300 | 2,300,000 | 300,000 | 500,000 | 1,625,000 |

| General Revenue | 305,000 | 300,000 | 300,000 | 300,000 | 500,000 | 1,625,000 |
|----------------------------|-----------|-----------|-----------|---------|---------|-----------|
| Appropriated Surplus | 625,000 | 785,300 | - | - | - | - |
| CAEP Fund | 156,000 | - | - | - | - | - |
| Debenture Debt | - | 1,500,000 | 2,000,000 | - | - | - |
| Total Sources of Financing | 1,086,000 | 2,585,300 | 2,300,000 | 300,000 | 500,000 | 1,625,000 |



2021-2025 Information Technology

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|-------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Sharepoint/Document Manager | 35,968 | - | - | - | - | - |
| Enterprise Software | 95,477 | 113,200 | 30,000 | 30,000 | 30,000 | 30,000 |
| Server Upgrades | 200,702 | 136,400 | 40,000 | 25,000 | 15,000 | 340,000 |
| Council A/V Equip | - | 22,500 | - | 50,000 | 12,000 | - |
| Website Replacement | - | - | 40,000 | 80,000 | - | - |
| Network Equipment Replacement | 43,038 | 130,000 | 5,000 | 65,000 | 155,000 | 5,000 |
| Telephone System Replacement | - | - | 70,000 | 55,000 | - | - |
| GIS Upgrade | - | - | 35,000 | - | 35,000 | - |
| Printing Device Replacements | 45,000 | 54,300 | - | - | - | 30,000 |
| Total | 420,185 | 456,400 | 220,000 | 305,000 | 247,000 | 405,000 |



2021-2025 Information Technology Financing

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|----------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| General Revenue | 300,000 | 127,000 | 215,000 | 300,000 | 242,000 | 400,000 |
| IT Reserve | - | - | 2,500 | 5,000 | 5,000 | 5,000 |
| COVID Reserve | - | 60,000 | 2,500 | - | - | - |
| Appropriated Surplus | 120,185 | 269,400 | - | - | - | - |
| Total Sources of Financing | 420,185 | 456,400 | 220,000 | 305,000 | 2472,000 | 405,000 |



2021-2025 Community Development

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|----------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Develop Parking Lot - Library | 146,440 | 146,440 | - | - | - | - |
| Chemainus Boardwalk | 100,000 | - | - | - | - | - |
| Crofton Waterfront / Boat Launch | 30,000 | - | 500,000 | 500,000 | 500,000 | 500,000 |
| Maple Bay Wharf / Waterfront | - | 50,000 | 450,000 | - | - | - |
| Sportsplex Field House | 1,456,000 | 1,433,070 | - | <u>-</u> | - | - |
| Total | 1,732,440 | 1,629,510 | 950,000 | 500,000 | 500,000 | 500,000 |

| Grants | 1,067,200 | 1,050,654 | - | - | - | - |
|----------------------------|-----------|-----------|---------|---------|---------|---------|
| Other Contributions | 293,900 | 293,900 | - | - | - | - |
| Chemainus Offsite Parking | 50,000 | 50,000 | - | - | - | - |
| Sale of Land Reserve | 321,340 | 234,956 | 950,000 | 500,000 | 500,000 | 500,000 |
| Total Sources of Financing | 1,732,440 | 1,629,510 | 950,000 | 500,000 | 500,000 | 500,000 |



2021-2025 Police & Other

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|-------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Security Fencing | 50,000 | - | - | - | - | - |
| New Detachment - Construction | 5,050,000 | 27,100,000 | 20,900,000 | - | - | - |
| Total | 5,100,000 | 27,100,000 | 20,900,000 | - | - | - |

| Appropriated Surplus | 1,100,000 | - | - | - | - | - |
|----------------------------|-----------|------------|------------|---|---|---|
| Debenture Debt | 4,000,000 | 27,100,000 | 20,900,000 | - | - | - |
| Total Sources of Financing | 5,100,000 | 27,100,000 | 20,900,000 | - | - | - |



2021-2025 Fire Protection

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|----------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Fire Fighting Equip | 46,900 | 215,000 | 300,000 | 300,000 | 300,000 | 120,000 |
| Maple Bay – Engine | 85,000 | - | - | - | - | 350,000 |
| Crofton – Engine/Rescue | 85,000 | - | - | 250,000 | - | - |
| Chemainus – Crew Cab | 85,000 | - | - | - | - | - |
| South End – Aerial/Pumpers | 751,700 | 1,516,700 | 850,000 | - | 850,000 | - |
| Total | 1,053,600 | 1,731,700 | 1,150,000 | 550,000 | 1,150,000 | 470,000 |

| ı | Sources or i marrening | | | | | | |
|---|----------------------------|-----------|-----------|-----------|---------|-----------|---------|
| | General Revenue | 28,700 | 215,000 | 300,000 | 300,000 | 300,000 | 120,000 |
| | Appropriated Surplus | 18,200 | - | - | - | - | - |
| | Fire Truck Reserve | 1,006,700 | 1,516,700 | 850,000 | 250,000 | 850,000 | 350,000 |
| | Total Sources of Financing | 1,053,600 | 1,731,700 | 1,150,000 | 550,000 | 1,150,000 | 470,000 |



2021-2025 Transportation

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|-------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Machinery & Equipment P/W | 1,125,000 | 1,088,000 | 477,000 | 979,000 | 979,000 | 979,000 |
| Office Equipment | 30,000 | 10,000 | 10,000 | 10,000 | 10,000 | 10,000 |
| Road Capital | 5,942,000 | 6,255,180 | 2,566,500 | 2,877,800 | 2,935,400 | 2,994,100 |
| Crosswalk Lighting | 60,400 | 60,000 | 61,200 | 62,420 | 63,670 | 64,940 |
| Drainage Capital | 492,500 | 494,500 | 534,500 | 545,190 | 556,090 | 567,210 |
| Street Light Replacement LED | 16,000 | - | - | - | - | - |
| Flood Control (Canada Ave PS) | 105,000 | <u>-</u> | - | <u>-</u> | <u>-</u> | <u>-</u> |
| Total | 7,770,900 | 7,907,680 | 3,649,200 | 4,474,410 | 4,544,160 | 4,615,250 |



2021-2025 Transportation Financing

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|----------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| General Revenue | 1,406,000 | 2,138,693 | 1,689,200 | 2,212,410 | 2,323,160 | 2,394,250 |
| Gas Tax Revenue | 1,104,000 | 1,104,000 | 1,163,000 | 1,163,000 | 1,222,000 | 1,222,000 |
| Appropriated Surplus | 3,918,900 | 2,643,462 | 200,000 | - | - | - |
| Reserve – Equip Replace | 1,125,000 | 1,088,000 | 477,000 | 979,000 | 979,000 | 979,000 |
| DCC – Roads | 96,000 | - | 100,000 | 100,000 | - | - |
| Other Contributions | 105,000 | 93,055 | - | - | - | - |
| CAEP | 16,000 | - | - | - | - | - |
| Grants | - | 840,470 | 20,000 | 20,000 | 20,000 | 20,000 |
| Total Sources of Financing | 7,770,900 | 7,907,680 | 3,649,200 | 4,474,410 | 4,799,160 | 4,615,250 |



2021-2025 Parks & Recreation

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|--------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Parks and Trails Capital | 477,150 | 1,871,880 | 577,000 | 662,000 | 812,000 | 812,000 |
| Crofton Pool | 20,000 | - | - | - | - | - |
| Fuller Lake Arena | 336,000 | 1,050,000 | 350,000 | 350,000 | 375,000 | 375,000 |
| Cowichan Aquatic Centre | 2,900,510 | 1,815,210 | 122,500 | 123,000 | 123,000 | 123,000 |
| Cemetery | 20,000 | 45,000 | 17,500 | <u>-</u> | - | - |
| Total | 3,753,660 | 4,782,090 | 1,067,000 | 1,135,000 | 1,310,000 | 1,310,000 |

| General Revenue | 737,500 | 663,462 | 775,000 | 843,000 | 1,018,000 | 1,018,000 | | |
|----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|--|--|
| Appropriated Surplus | 195,250 | 367,208 | - | - | - | - | | |
| Grants | 2,377,000 | 2,781,420 | - | - | - | - | | |
| Reserves and Other | 443,910 | 970,000 | 292,000 | 292,000 | 292,000 | 292,000 | | |
| Total Sources of Financing | 3,753,660 | 4,782,090 | 1,067,000 | 1,135,000 | 1,310,000 | 1,310,000 | | |



2021-2025 Trails

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|--------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Cross Trail | 15,500 | - | - | - | - | - |
| Way Finding | - | 97,910 | - | - | - | - |
| Mt Tzouhalem Parking Lot | - | 173,760 | - | - | - | - |
| Trail Development | 15,000 | 577,500 | 400,000 | 492,000 | 492,000 | 492,000 |
| Crofton Seawalk Lighting | 64,650 | 64,000 | 32,000 | <u>-</u> | - | - |
| Total | 95,150 | 913,170 | 432,000 | 492,000 | 492,000 | 492,000 |

| General Revenue | 55,000 | 108,000 | 432,000 | 492,000 | 492,000 | 492,000 |
|-----------------------------|--------|---------|---------|---------|---------|---------|
| Appropriated Surplus | 24,650 | 64,000 | - | - | - | - |
| Grants | - | 741,170 | - | - | - | - |
| Forest Legacy (Cross Trail) | 15,500 | - | - | - | - | - |
| Total Sources of Financing | 95,150 | 913,170 | 432,000 | 492,000 | 492,000 | 492,000 |

2021-2025 Fuller Lake Arena

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|--------------------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Re-Roof | 100,000 | 870,000 | - | - | - | - |
| Board Replacement | - | | - | - | 150,000 | 150,000 |
| Facility Lighting | 100,000 | - | - | - | - | - |
| Parking Lot Renewal | 85,000 | - | - | - | - | - |
| Fitness Room Upgrades | - | - | 35,000 | - | - | - |
| Dehumidifier Upgrade, DHW Upgrade | - | 150,000 | 115,000 | - | - | - |
| Other Capital | 51,000 | 30,000 | 200,000 | 375,000 | 225,000 | 225,000 |
| Total | 336,000 | 1,050,000 | 350,000 | 375,000 | 375,000 | 375,000 |

| General Revenue | 185,000 | 330,000 | 350,000 | 375,000 | 375,000 | 375,000 |
|----------------------------|---------|-----------|---------|---------|---------|---------|
| Appropriated Surplus | 51,000 | - | - | - | - | - |
| Grants | - | - | - | - | - | - |
| Reserves | 100,000 | 720,000 | - | - | - | - |
| Total Sources of Financing | 336,000 | 1,050,000 | 350,000 | 375,000 | 375,000 | 375,000 |

2021-2025 Cowichan Aquatic Centre

| | 2020 Budget | 2021 Budget | 2022 Budget | 2023 Budget | 2024 Budget | 2025 Budget |
|-------------------------|----------------|----------------|----------------|----------------|----------------|----------------|
| Fitness Expansion | 2,705,410 | = | - | - | - | - |
| Fitness Equipment | 22,500 | 22,500 | 22,500 | 23,000 | 23,000 | 23,000 |
| Replace Vehicle | 30,000 | - | - | - | - | - |
| Security System Upgrade | 72,600 | - | - | - | - | - |
| Equipment | 24,500 | 35,000 | 22,500 | - | - | - |
| Re-Roof | - | 1,700,000 | - | - | - | - |
| Other | 45,500 | 57,710 | 77,500 | 100,000 | 100,000 | 100,000 |
| Total | 2,900,510 | 1,815,210 | 122,500 | 123,000 | 123,000 | 123,000 |

| General Revenue | 122,500 | 57,500 | 122,500 | 123,000 | 123,000 | 123,000 |
|----------------------------|-----------|-----------|---------|---------|---------|---------|
| Appropriated Surplus | 72,600 | 57,710 | - | - | - | - |
| Reserve | 280,321 | - | - | - | - | - |
| City of Duncan | 48,089 | - | - | - | - | - |
| Grants | 2,377,000 | 1,700,000 | - | - | - | - |
| Total Sources of Financing | 2,900,510 | 1,815,210 | 122,500 | 123,000 | 123,000 | 123,000 |



Recommendation

Recommendation:

• That Committee of the Whole recommend that Council approve in principle the 2021 Operating Budget and 2021-2025 Capital Expenditure Plan as presented to the Committee of the Whole on March 23, 2021 and direct staff to prepare the 2021-2025 Financial Plan Bylaw.

